

**UNITED STATES DISTRICT COURT
DISTRICT OF NEVADA**

BONNI L. MALONE,
Plaintiff(s),
v.
ANDREW SAUL,
Defendant(s).

Case No.: 2:19-cv-00150-APG-NJK
REPORT AND RECOMMENDATION

This case involves judicial review of administrative action by the Commissioner of Social Security (“Commissioner”) denying Plaintiff’s application for disability insurance benefits pursuant to Title II of the Social Security Act. Currently before the Court is Plaintiff’s Motion for Reversal and/or Remand. Docket No. 35.¹ The Commissioner filed a response in opposition and a cross-motion to affirm. Docket Nos. 36-37. A reply was filed, along with a response to the cross-motion. Docket Nos. 38-39. This action was referred to the undersigned magistrate judge for a report of findings and recommendation.

I. STANDARDS

A. Judicial Standard of Review

The Court’s review of administrative decisions in social security disability benefits cases is governed by 42 U.S.C. § 405(g). *Akopyan v. Barnhart*, 296 F.3d 852, 854 (9th Cir. 2002).

¹ Plaintiff initially appeared *pro se*, but is now represented by *pro bono* counsel. *See, e.g.*, Docket No. 29.

1 Section 405(g) provides that, “[a]ny individual, after any final decision of the Commissioner of
2 Social Security made after a hearing to which he was a party, irrespective of the amount in
3 controversy, may obtain a review of such decision by a civil action . . . brought in the district court
4 of the United States for the judicial district in which the plaintiff resides.” The Court may enter,
5 “upon the pleadings and transcript of the record, a judgment affirming, modifying, or reversing
6 the decision of the Commissioner of Social Security, with or without remanding the cause for a
7 rehearing.” *Id.*

8 The Commissioner’s findings of fact are deemed conclusive if supported by substantial
9 evidence. *Id.* To that end, the Court must uphold the Commissioner’s decision denying benefits
10 if the Commissioner applied the proper legal standard and there is substantial evidence in the
11 record as a whole to support the decision. *Webb v. Barnhart*, 433 F.3d 683, 686 (9th Cir. 2005).
12 Substantial evidence is “more than a mere scintilla,” which equates to “such relevant evidence as
13 a reasonable mind might accept as adequate to support a conclusion.” *Biestek v. Berryhill*, ____
14 U.S. ____, 139 S.Ct. 1148, 1154 (2019). “[T]he threshold for such evidentiary sufficiency is not
15 high.” *Id.* In determining whether the Commissioner’s findings are supported by substantial
16 evidence, the Court reviews the administrative record as a whole, weighing both the evidence that
17 supports and the evidence that detracts from the Commissioner’s conclusion. *Reddick v. Chater*,
18 157 F.3d 715, 720 (9th Cir. 1998).

19 Under the substantial evidence test, the Commissioner’s findings must be upheld if
20 supported by inferences reasonably drawn from the record. *Batson v. Comm’r, Soc. Sec. Admin.*,
21 359 F.3d 1190, 1193 (9th Cir. 2004). When the evidence will support more than one rational
22 interpretation, the Court must defer to the Commissioner’s interpretation. *Burch v. Barnhart*, 400
23 F.3d 676, 679 (9th Cir. 2005). Consequently, the issue before this Court is not whether the
24 Commissioner could reasonably have reached a different conclusion, but whether the final decision
25 is supported by substantial evidence.

26 It is incumbent on the Administrative Law Judge (“ALJ”) to make specific findings so that
27 the Court does not speculate as to the basis of the findings when determining if the Commissioner’s
28 decision is supported by substantial evidence. The ALJ’s findings should be as comprehensive

1 and analytical as feasible and, where appropriate, should include a statement of subordinate factual
2 foundations on which the ultimate factual conclusions are based, so that a reviewing court may
3 know the basis for the decision. *See, e.g., Gonzalez v. Sullivan*, 914 F.2d 1197, 1200 (9th Cir.
4 1990).

5 **B. Disability Evaluation Process**

6 The individual seeking disability benefits bears the initial burden of proving disability.
7 *Roberts v. Shalala*, 66 F.3d 179, 182 (9th Cir. 1995). To meet this burden, the individual must
8 demonstrate the “inability to engage in any substantial gainful activity by reason of any medically
9 determinable physical or mental impairment which can be expected . . . to last for a continuous
10 period of not less than 12 months.” 42 U.S.C. § 423(d)(1)(A). More specifically, the individual
11 must provide “specific medical evidence” in support of his claim for disability. *See, e.g., 20 C.F.R.*
12 *§ 404.1514*. If the individual establishes an inability to perform his prior work, then the burden
13 shifts to the Commissioner to show that the individual can perform other substantial gainful work
14 that exists in the national economy. *Reddick*, 157 F.3d at 721.

15 The ALJ follows a five-step sequential evaluation process in determining whether an
16 individual is disabled. *Bowen v. Yuckert*, 482 U.S. 137, 140 (1987) (citing 20 C.F.R. §§ 404.1520,
17 416.920). If at any step the ALJ determines that he can make a finding of disability or
18 nondisability, a determination will be made and no further evaluation is required. *See Barnhart v.*
19 *Thomas*, 540 U.S. 20, 24 (2003); *see also* 20 C.F.R. § 404.1520(a)(4). The first step requires the
20 ALJ to determine whether the individual is currently engaging in substantial gainful activity
21 (“SGA”). 20 C.F.R. § 404.1520(b). SGA is defined as work activity that is both substantial and
22 gainful; it involves doing significant physical or mental activities usually for pay or profit. 20
23 C.F.R. § 404.1572(a)-(b). If the individual is currently engaging in SGA, then a finding of not
24 disabled is made. If the individual is not engaging in SGA, then the analysis proceeds to the second
25 step.

26 The second step addresses whether the individual has a medically determinable impairment
27 that is severe or a combination of impairments that significantly limits him from performing basic
28 work activities. 20 C.F.R. § 404.1520(c). An impairment or combination of impairments is not

1 severe when medical and other evidence does not establish a significant limitation of an
2 individual's ability to work. *See* 20 C.F.R. §§ 404.1521, 404.1522. If the individual does not have
3 a severe medically determinable impairment or combination of impairments, then a finding of not
4 disabled is made. If the individual has a severe medically determinable impairment or combination
5 of impairments, then the analysis proceeds to the third step.

6 The third step requires the ALJ to determine whether the individual's impairments or
7 combination of impairments meet or medically equal the criteria of an impairment listed in 20
8 C.F.R. Part 404, Subpart P, Appendix 1. 20 C.F.R. §§ 404.1520(d), 404.1525, 404.1526. If the
9 individual's impairment or combination of impairments meet or equal the criteria of a listing and
10 meet the duration requirement (20 C.F.R. § 404.1509), then a finding of disabled is made. 20
11 C.F.R. § 404.1520(d). If the individual's impairment or combination of impairments does not
12 meet or equal the criteria of a listing or meet the duration requirement, then the analysis proceeds
13 to the next step.

14 Before considering step four of the sequential evaluation process, the ALJ must first
15 determine the individual's residual functional capacity. 20 C.F.R. § 404.1520(e). The residual
16 functional capacity is a function-by-function assessment of the individual's ability to do physical
17 and mental work-related activities on a sustained basis despite limitations from impairments.
18 Social Security Rulings ("SSRs") 96-8p.² In making this finding, the ALJ must consider all of the
19 symptoms, including pain, and the extent to which the symptoms can reasonably be accepted as
20 consistent with the objective medical evidence and other evidence. 20 C.F.R. § 404.1529. To the
21 extent that statements about the intensity, persistence, or functionally-limiting effects of pain or
22 other symptoms are not substantiated by objective medical evidence, the ALJ must evaluate the
23 individual's statements based on a consideration of the entire case record. SSR 16-3p. The ALJ
24 must also consider opinion evidence in accordance with the requirements of 20 C.F.R. § 404.1527.

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27 ² SSRs constitute the Social Security Administration's official interpretations of the statute
28 it administers and its regulations. *See Bray v. Comm'r, Soc. Sec. Admin.*, 554 F.3d 1219, 1224
(9th Cir. 2009). They are entitled to some deference as long as they are consistent with the Social
Security Act and regulations. *Id.*

The fourth step requires the ALJ to determine whether the individual has the residual functional capacity to perform his past relevant work (“PRW”). 20 C.F.R. § 404.1520(f). PRW means work performed either as the individual actually performed it or as it is generally performed in the national economy within the last 15 years or 15 years prior to the date that disability must be established. In addition, the work must have lasted long enough for the individual to learn the job and performed at SGA. 20 C.F.R. §§ 404.1560(b), 404.1565. If the individual has the residual functional capacity to perform his past work, then a finding of not disabled is made. If the individual is unable to perform any PRW or does not have any PRW, then the analysis proceeds to the fifth and last step.

The fifth and final step requires the ALJ to determine whether the individual is able to do any other work considering his residual functional capacity, age, education, and work experience. 20 C.F.R. § 404.1520(g). If the individual is able to do other work, then a finding of not disabled is made. Although the individual generally continues to have the burden of proving disability at this step, a limited burden of going forward with the evidence shifts to the Commissioner. The Commissioner is responsible for providing evidence that demonstrates that other work exists in significant numbers in the national economy that the individual can do. *Lockwood v. Comm’r, Soc. Sec. Admin.*, 616 F.3d 1068, 1071 (9th Cir. 2010).

II. BACKGROUND

A. Procedural History

On December 4, 2014, Plaintiff filed an application for disability insurance benefits. *See, e.g.,* Administrative Record (“A.R.”) 473-74. Plaintiff alleged a disability onset date of January 3, 2013. *See* A.R. 377. Plaintiff’s claim was denied initially on July 29, 2015, and upon reconsideration on February 5, 2016. A.R. 398-401, 407-12. On March 29, 2016, Plaintiff filed a request for a hearing before an ALJ. A.R. 413-14. On August 15, 2017, Plaintiff, Plaintiff’s representative, and a vocational expert appeared for a hearing before ALJ Christopher Daniels. *See* A.R. 347-61. On February 16, 2018, the ALJ issued an unfavorable decision finding that Plaintiff had not been under a disability, as defined by the Social Security Act, through the date of

1 the decision. A.R. 38-58. On November 27, 2018, the ALJ's decision became the final decision
2 of the Commissioner when the Appeals Council denied Plaintiff's request for review. A.R. 1-7.

3 On January 25, 2019, Plaintiff commenced this action for judicial review pursuant to 42
4 U.S.C. § 405(g). *See* Docket No. 1.

5 B. The Decision Below

6 The ALJ's decision followed the five-step sequential evaluation process set forth in 20
7 C.F.R. § 404.1520. A.R. 42-51. At step one, the ALJ found that Plaintiff meets the insured status
8 requirements of the Social Security Act through December 31, 2020, and has not engaged in
9 substantial gainful activity since January 3, 2013. A.R. 43. At step two, the ALJ found that
10 Plaintiff has the following severe impairments: degenerative disc disease and coronary artery
11 disease. A.R. 43-45. At step three, the ALJ found that Plaintiff does not have an impairment or
12 combination of impairments that meets or medically equals the severity of one of the listed
13 impairments in 20 C.F.R. Part 404, Subpart P, Appendix 1. A.R. 45. The ALJ found that Plaintiff
14 has the residual functional capacity to perform the full range of light work as defined by 20 C.F.R.
15 § 404.1567(b). A.R. 45-49. At step four, the ALJ found Plaintiff capable of performing past
16 relevant work as a realtor. A.R. 49-50. The ALJ included an alternative finding that Plaintiff
17 could also perform other jobs existing in significant numbers in the national economy. A.R. 50.

18 Based on all of these findings, the ALJ found Plaintiff not disabled through the date of the
19 decision. A.R. 50-51.

20 **III. ANALYSIS AND FINDINGS**

21 Plaintiff raises two primary arguments on appeal. First, Plaintiff argues that the ALJ erred
22 in discounting her testimony, most significantly with respect to the ALJ's reliance on her daily
23 activities. Second, Plaintiff argues that the ALJ erred in weighing the medical opinion evidence.³

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25 ³ The motion includes several other tangential arguments, many of which are not well
26 developed and some of which are offshoots of the arguments addressed herein. The undersigned
27 focuses on the primary arguments presented. Any remaining arguments either fail for reasons
28 substantially similar to those outlined herein or are insufficiently developed to enable judicial
review. *See, e.g., Channey v. Berryhill*, 2018 WL 5316020, at *3 n.3 (D. Nev. Mar. 26, 2018)
(citing *Hilao v. Estate of Marcos*, 103 F.3d 767, 778 n.4 (9th Cir. 1996)), *adopted* 2018 WL
5315195 (D. Nev. Oct. 26, 2018).

1 A. Plaintiff's Testimony

2 Plaintiff argues that the ALJ erred by discounting her testimony, pointing most
3 significantly to the ALJ's reliance on Plaintiff's daily activities stemming from being a single
4 mother and from working as a realtor. *See* Mot at 13-15; *see also id.* at 17 (discussing findings
5 regarding Plaintiff working as a realtor), 19-20 (discussing findings regarding Plaintiff caring for
6 her children). The Commissioner counters that the ALJ properly discounting Plaintiff's allegations
7 of disabling impairment based on legally permissible factors that were supported by substantial
8 evidence. *See* Resp. at 4-5, 8-9. The Commissioner has the better argument.

9 The ALJ is required to engage in a two-step analysis to evaluate a claimant's testimony as
10 to pain and other symptoms: (1) determine whether the individual presented objective medical
11 evidence of an impairment that could reasonably be expected to produce some degree of pain or
12 other symptoms alleged; and (2) if so, whether the intensity and persistence of those symptoms
13 limit an individual's ability to perform work-related activities. *See* SSR 16-3p. In the absence of
14 evidence of malingering, an ALJ may only reject a claimant's testimony about the severity of
15 symptoms by giving specific, clear, and convincing reasons. *See Vasquez v. Astrue*, 572 F.3d 586,
16 591 (9th Cir. 2009). Factors that an ALJ may consider include inconsistent daily activities, an
17 inconsistent treatment history, and other factors concerning the claimant's functional limitations.
18 *See* SSR 16-3p.

19 Credibility and similar determinations are quintessential functions of the judge actually
20 observing witness testimony, so reviewing courts generally give deference to such assessments.
21 *See, e.g., Icicle Seafoods, Inc. v. Worthington*, 475 U.S. 709, 714 (1986). Specific to the context
22 of Social Security appeals, an ALJ's assessment of a claimant's testimony is generally afforded
23 "great weight" by a reviewing court. *See, e.g., Gontes v. Astrue*, 913 F. Supp. 2d 913, 917-18
24 (C.D. Cal. 2012) (citing *Weetman v. Sullivan*, 877 F.2d 20, 22 (9th Cir. 1989) and *Nyman v.*
25 *Heckler*, 779 F.2d 528, 531 (9th Cir. 1985)). If an ALJ's determination to discount a claimant's
26 testimony is supported by substantial evidence, a court should not second-guess that determination.
27 *Chaudhry v. Astrue*, 688 F.3d 661, 672 (9th Cir. 2012); *see also Andrews v. Shalala*, 53 F.3d 1035,
28 1039-40 (9th Cir. 1995) ("The ALJ is responsible for determining credibility").

1 In this case, Plaintiff correctly notes that there are copious medical records, including most
 2 significantly those related to back injuries from an automobile accident. *See* Mot. at 3-9. The ALJ
 3 found that such records constitute sufficient objective medical evidence of an impairment that
 4 could reasonably be expected to produce some degree of pain or other symptoms alleged. A.R.
 5 46.

6 It is at the second step of the above inquiry at which the ALJ determined that Plaintiff
 7 faltered, resulting in the ALJ discounting her allegations concerning the intensity, persistence, and
 8 limiting effects of those symptoms. *See id.* To that end, the ALJ succinctly summarized Plaintiff's
 9 testimony and allegations as follows:

10 The claimant is fifty-two years old. On January 3, 2013, she was
 11 involved in a motor vehicle accident. She is alleging symptoms of
 12 cervical spine and left shoulder pain since the accident (Ex. 12F/1).
 13 She also alleges numbness in her arms and legs, heart problems, and
 14 thyroid problems. She testified that she can sit for three to four
 minutes. She said she is unable to do chores. She said she passes
 out several times per day. She testified that she is easily distracted
 and unable to focus more than two to three minutes. She said she is
 in pain all day and spends eight to twelve hours per day laying down.

15 A.R. 46.⁴ The ALJ discounted these allegations of disabling limitations based on a number of
 16 considerations, including the following: (1) that the medical record showed normal findings or
 17 only relatively mild impairment, A.R. 47 (physical impairments); A.R. 48 (mental impairments);
 18 (2) that Plaintiff underwent conservative treatment with respect to her physical symptoms given
 19 her failure to have the back surgery recommended and had no treatment with respect to her mental
 20 symptoms, A.R. 48; and (3) that Plaintiff's daily activities included, *inter alia*, working as a realtor,
 21 homeschooling her three children, and driving without difficulty, A.R. 48-49.

22 The undersigned agrees with the Commissioner that ALJ did not err in discounting
 23 Plaintiff's testimony. With respect to the existence of normal or relatively mild conditions noted
 24 in the record, Plaintiff does not dispute on appeal that substantial evidence supports the ALJ's
 25 finding.⁵ With respect to the conservative nature of physical treatment, the failure to have the

26 ⁴ Plaintiff asserts that he ALJ fails to even address her testimony. *See* Mot. at 15; Reply at
 27 4. This argument is not persuasive. The ALJ explicitly discusses Plaintiff's testimony. A.R. 46.

28 ⁵ At best, Plaintiff appears to argue that other aspects of the record could support the ALJ
 reaching a different conclusion. *See* Mot. at 14. Such an argument is not persuasive. *See, e.g.,*

1 surgery prescribed, and the lack of mental health treatment, Plaintiff again does not dispute on
 2 appeal that substantial evidence supports those findings. Moreover, these are legally permissible
 3 factors for an ALJ to consider in discounting a claimant's testimony. *Molina v. Astrue*, 674 F.3d
 4 1104, 1112 (9th Cir. 2012) (inconsistency with medical record); *Parra v. Astrue*, 481 F.3d 742,
 5 751 (9th Cir. 2007) (conservative treatment); *Orn v. Astrue*, 495 F.3d 625, 638 (9th Cir. 2007)
 6 (failure to comply with prescribed course of treatment); *Burch*, 400 F.3d at 681 (lack of
 7 treatment).⁶

8 Plaintiff argues most directly on appeal that the ALJ erred in the findings related to her
 9 daily activities. See Mot. at 17, 19-20. The undersigned is not persuaded that any error was
 10 committed. The ALJ discounted Plaintiff's testimony in part based on her continued work as a
 11 realtor after the alleged onset date. See, e.g., A.R. 48. The record is clear, including from her own
 12 testimony, that Plaintiff did work as a realtor after the alleged onset date. See, e.g., A.R. 352-53.
 13 That such work may not suffice to constitute substantial gainful activity⁷ does not prevent an ALJ
 14 from relying on it to show that the allegations of disabling limitations are not as significant as
 15 presented by the claimant. See *Woodsum v. Astrue*, 711 F. Supp. 2d 1239, 1253 (W.D. Wash.
 16 2010) (regardless of whether work constitutes SGA, an ALJ may take it into account in discounting
 17 a claimant's testimony); see also *Greger v. Barnhart*, 464 F.3d 968, 971, 972 (9th Cir. 2006)
 18 (although the ALJ found the claimant had not engaged in SGA, work done "under the table" after
 19 the alleged onset date was properly considered in discounting the claimant's testimony); *Bellinger*
 20 *v. Colvin*, 2016 WL 1054580, at *4, 5 (D. Nev. Jan. 22, 2016) (although the ALJ found the claimant
 21 was not engaged in SGA, work as a cruise ship performer after the alleged onset date was properly
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23 *Burch*, 400 F.3d at 679 ("Where evidence is susceptible to more than one rational interpretation,
 24 it is the ALJ's conclusion that must be upheld").

25 ⁶ These findings, standing alone, arguably support affirming the ALJ's decision to discount
 26 Plaintiff's testimony without addressing the other factors the ALJ relied upon. See, e.g., *Batson*,
 359 F.3d at 1197 (discussing harmless error analysis in the context of ALJ's multi-factored
 reasoning for discounting a claimant's testimony).

27 ⁷ At the hearing, the ALJ expressed skepticism as to whether Plaintiff had engaged in
 28 substantial gainful activity. A.R. 351-54. In the decision, however, the ALJ merely found that the
 evidence did not "conclusively" establish that she had. See A.R. 43.

1 considered in discounting medical opinion evidence), *adopted*, 2016 WL 1045482 (D. Nev. Mar.
2 13, 2016). The ALJ did not err in relying on Plaintiff's work as a realtor.

3 The ALJ also discounted Plaintiff's testimony in part based on her homeschooling her three
4 children during the day. *See, e.g.*, A.R. 48. The record supports this factual finding, including
5 Plaintiff's own attestation of her daily activities. *See* A.R. 485 ("I teach my children (M-F)"); *see*
6 *also* A.R. 488, 726. Plaintiff does not explain in meaningful fashion how the ALJ erred in finding
7 homeschooling three children to be inconsistent with Plaintiff's testimony of omnipresent,
8 debilitating impairment.⁸ The Ninth Circuit and other courts have made clear that an ALJ does
9 not err in finding the duties involved in homeschooling children to be inconsistent with allegations
10 of disabling limitations. *See Hutton v. Colvin*, 787 F.3d 1011, 1013 (9th Cir. 2015) (concluding
11 that the ALJ did not err in discounting nurse's opinion given, *inter alia*, daily activities that
12 included homeschooling); *Michael L. v. Comm'r of Soc. Sec.*, 2019 WL 2602506, at *6 (W.D.
13 Wash. June 25, 2019) (concluding that daily activities, "particularly [] caregiving and
14 homeschooling [] young children," were "highly inconsistent" with allegations of disability); *see*
15 *also Burgess v. Colvin*, 2013 WL 5962966, at *7 (E.D. Wash. Nov. 7, 2013); *Capobores v. Astrue*,
16 2011 WL 1114256, at *9 (D. Id. Mar. 25, 2011). The ALJ did not err in relying on Plaintiff's
17 homeschooling her children.

18 The ALJ also discounted Plaintiff's testimony in part based on her possession of a driver's
19 license and her driving. *See, e.g.*, A.R. 48. The record supports this factual finding, including
20 Plaintiff's own attestation of her daily activities. *See* A.R. 488 ("I drive to library"); *see also* A.R.
21 487, 714, 725-26. Plaintiff does not meaningfully explain how it was error for the ALJ to find that
22 her ability to drive is inconsistent with her testimony that, *inter alia*, she can sit for only a few
23 minutes at a time, she passes out regularly several times a day, and she cannot focus for more than
24 a few minutes, *see, e.g.*, A.R. 46, 357-58. An ALJ does not err in concluding that the holding of

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26 ⁸ Plaintiff's motion does not address the ALJ's reliance on homeschooling. Plaintiff
27 instead focuses her argument on the concurrent statements that Plaintiff is a single mother,
28 asserting that such a finding is inconsistent with *Trevizo v. Berryhill*, 871 F.3d 664 (9th Cir. 2017).
The undersigned is unpersuaded as that case involved an ALJ's generalized finding of "childcare
responsibilities" and did not involve a claimant homeschooling her children. *See id.* at 676.

1 a driver's license and the ability to drive contradicts a claimant's testimony that, *inter alia*, she
 2 passes out several times daily. *Cf. Gregory J.M. v. Saul*, 2019 WL 4010838, at *10 (D. Mont.
 3 Aug. 26, 2019) (where the claimant alleged that he passed out once every three months, his
 4 continued driving and the fact that his driving privileges had not been revoked were clear and
 5 convincing reasons for discounting his testimony); *Quesenberry v. Colvin*, 2014 WL 4782700, at
 6 *15 (W.D. Va. Sept. 24, 2014) ("Given the risks involved, [woodworking and driving] are not
 7 something that an individual with a disabling propensity to faint are likely to engage with any
 8 regularity"). The ALJ did not err in relying on Plaintiff's driving.

9 In short, substantial evidence supported the ALJ's finding that Plaintiff's daily activities
 10 were inconsistent with her testimony of disabling limitations. Moreover, that is a legally
 11 permissible factor for an ALJ to consider in discounting a claimant's testimony. *See, e.g., Morgan*
 12 *v. Comm'r of Soc. Sec. Admin.*, 169 F.3d 595, 600 (9th Cir. 1999).⁹

13 As discussed above, substantial evidence supports the factors relied upon by the ALJ in
 14 discounting Plaintiff's testimony and those factors are legally permissible considerations. The
 15 ALJ did not err in discounting Plaintiff's testimony.

16 B. Medical Opinion Evidence

17 Plaintiff next argues that the ALJ erred in weighing the medical opinion evidence. *See*
 18 *Mot.* at 15-18. The Commissioner counters that the ALJ properly evaluated the medical opinion
 19 evidence, that any error was harmless, and that Plaintiff failed to sufficiently develop her
 20 arguments to enable judicial review. *See Resp.* at 5-9.¹⁰ The Commissioner has the better
 21 argument.

22 A treating physician's medical opinion as to the nature and severity of an individual's
 23 impairment is entitled to controlling weight when that opinion is well-supported and not
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25 ⁹ Plaintiff points again to other facts that she contends could support her testimony, such
 26 as the fact that she has a personal care assistant. *See A.R.* 2261. As noted above, such an argument
 27 is not persuasive. *See, e.g., Burch*, 400 F.3d at 679 ("Where evidence is susceptible to more than
 one rational interpretation, it is the ALJ's conclusion that must be upheld").

28 ¹⁰ Plaintiff bears the burden of not only establishing error by the ALJ, but also that any
 such error was not harmless. *Molina v. Astrue*, 674 F.3d 1104, 1111 (9th Cir. 2012).

1 inconsistent with other substantial evidence in the record. *See, e.g., Edlund v. Massanari*, 253
2 F.3d 1152, 1157 (9th Cir. 2001). The opinion of a treating physician is not necessarily conclusive
3 as to the existence of an impairment or the ultimate issue of a claimant's disability. *See, e.g.,*
4 *Thomas v. Barnhart*, 278 F.3d 947, 956 (9th Cir. 2002). When the opinion of a treating physician
5 is contradicted by another doctor, the ALJ may reject the opinion of the treating physician by
6 articulating specific and legitimate reasons that are supported by substantial evidence. *Id.* at 957.
7 The opinions of non-treating or non-examining physicians may also serve as substantial evidence
8 when the opinions are consistent with independent clinical findings or other evidence in the record.
9 *Id.*

10 1. Dr. Stuart Kaplan

11 Plaintiff argues that the ALJ erred in giving no weight to a letter from treating physician
12 Dr. Kaplan dated March 6, 2014. *See* Mot. at 17-18. In particular, Plaintiff notes that Dr. Kaplan
13 made various findings regarding radiculopathy and provided a surgical recommendation. *See id.*
14 (citing A.R. 626).

15 There seems to be some confusion in the motion practice on this issue. The medical record
16 generated by Dr. Kaplan appears at Exhibit 6F. A.R. 624-32. The ALJ discussed the medical
17 record regarding Plaintiff's radiculopathy and, specifically, Dr. Kaplan's recommendation for a
18 cervical fusion surgery. *See* A.R. 47, 48. As noted above, the ALJ found that the objective medical
19 evidence did not support a finding of disabling limitations and that the existence of disabling
20 limitations was inconsistent with Dr. Kaplan's own records. A.R. 47 (discussing relatively "mild"
21 findings, including in Exhibit 6F).¹¹ As also noted above, the ALJ further found that Plaintiff
22 failed to follow Dr. Kaplan's surgery recommendation, which rendered Plaintiff's treatment
23 conservative in nature. A.R. 48. No meaningful argument has been presented that these findings
24 are not supported by substantial evidence. Moreover, the factors identified are legally permissible
25 considerations in weighing the opinion of a treating physician. *See Tommasetti v. Astrue*, 533 F.3d
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27 ¹¹ The ALJ specifically noted that Dr. Kaplan's physical examination of Plaintiff showed
28 she "was able to move all extremities well with normal bulk, power and tone, steady gait, and
numbness along the C7 nerve root distribution." A.R. 47 (citing Ex. 6F/2).

1 1035, 1041 (9th Cir. 2008) (inconsistent with the medical record); *Bayliss v. Barnhart*, 427 F.3d
 2 1211, 1216 (9th Cir. 2005) (inconsistent with doctor's own treating notes); *Owen v. Astrue*, 551
 3 F.3d 792, 800 (8th Cir. 2008) (claimant's noncompliance with recommended course of
 4 treatment);¹² *Rollins v. Massanari*, 261 F.3d 853, 855 (9th Cir. 2001) (conservative treatment).

5 Plaintiff's motion appears to challenge a different aspect of the decision below in which
 6 the ALJ gave no weight to a letter from Dr. Kaplan to Plaintiff's attorney that appears to have been
 7 generated as part of civil litigation arising out of the 2013 car accident. *See* Mot. at 17 (citing A.R.
 8 49); *see also* A.R. 49 (ALJ statement of assigning no weight to Ex. 52F); A.R. 2355 (Ex. 52F).
 9 This letter is separate from Dr. Kaplan's medical records discussed above.¹³ The letter consists of
 10 a single paragraph. A.R. 2355. It addresses the cost of Plaintiff's treatment to date, the cost of the
 11 recommended surgery, the reasonableness of those costs, and Dr. Kaplan's opinion that the need
 12 for treatment was related to the 2013 car accident. *See id.* The ALJ did not give this letter weight
 13 as it failed to show any significant or disabling impairments, and the ALJ ultimately concluded
 14 that Plaintiff would indeed have difficulty in performing more than light exertional work. *See*
 15 A.R. 49. Hence, the ALJ found that Plaintiff was more limited than was suggested by the contents
 16 of this cursory letter. Especially given the ALJ's prior analysis of Dr. Kaplan's actual medical
 17 records and surgery recommendation, the undersigned fails to discern any error—let alone a
 18 harmful error—in the ALJ's weighing of this tangentially relevant letter.

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 22 ¹² There is Ninth Circuit case law regarding the ability of an ALJ to discount a claimant's
 23 own testimony when she did not follow a prescribed course of treatment without good reason. *See*,
 24 *e.g.*, *Orn v. Astrue*, 495 F.3d at 638. It does not appear that the Ninth Circuit has addressed
 25 specifically whether the same reasoning is a proper basis for discounting a treating physician's
 26 opinion. Nonetheless, several district court decisions from within the Ninth Circuit have
 concluded that it is. *See, e.g.*, *Rodriguez v. Comm'r of Soc. Sec. Admin*, 2018 WL 6831535, at *4
 (C.D. Cal. Dec. 27, 2018); *Ibarra v. Comm'r of Soc. Sec.*, 2018 WL 347818, at *12 (E.D. Cal. Jan.
 10, 2018); *Passi v. Colvin*, 2015 WL 4163100, at *5 (C.D. Cal. July 9, 2015); *Leal v. Colvin*, 2013
 WL 1715419, at *3 (E.D. Cal. Apr. 19, 2013).

27 ¹³ In short, Dr. Kaplan's medical record appears as Exhibit 6F and was discounted by the
 28 ALJ for the reasons identified above. The portion of the ALJ's decision identified in Plaintiff's
 motion involves the little weight that the ALJ gave to Dr. Kaplan's letter appearing as Exhibit 52F.

1 2. Dr. Zev Lagstein

2 Plaintiff next argues that the ALJ erred in relying in part on the opinion of consultative
3 examiner Dr. Lagstein, despite generally giving that opinion “little weight” in light of subsequent
4 evidence showing limitations to be more significant than those Dr. Lagstein had found. *See* Mot.
5 at 17; *see also id.* at 15. The Commissioner counters that any error with respect to the ALJ’s
6 evaluation of Dr. Lagstein’s opinion was harmless given that he opined that Plaintiff could perform
7 a range of medium work and that opinion was discounted by the ALJ finding in Plaintiff’s favor
8 that she could instead only perform light work. *See* Resp. at 6-7. The Commissioner has the better
9 argument.

10 An ALJ is permitted to accept parts of a medical opinion, while discounting other parts.
11 *See, e.g., Magallanes v. Bowen*, 881 F.2d 747, 753 (9th Cir. 1989). In formulating the RFC, the
12 ALJ provided an overview of the longitudinal record in this case, including “account[ing] for” the
13 relatively normal findings made by Dr. Lagstein. A.R. 47-48. Nonetheless, the ALJ did not adopt
14 Dr. Lagstein’s ultimate conclusion that Plaintiff could perform a range of medium work given later
15 medical evidence. A.R. 49. The undersigned fails to discern error—let alone harmful error—in
16 an ALJ accounting for a consultative examiner’s underlying findings as part of a longitudinal
17 analysis, while giving a claimant the benefit of adopting a more restrictive RFC than found in the
18 examiner’s ultimate conclusion.

19 3. Dr. Stephanie Holland

20 Plaintiff next asserts that the ALJ erred in giving weight to the opinion of Psychologist
21 Stephanie Holland because it “contains numerous misstatements of fact.” *See* Mot. at 17. The
22 ALJ cited to Dr. Holland’s opinion, in addition to other parts of the record, to show that Plaintiff
23 reported being able to work as a realtor after the alleged onset date. *See* A.R. 44 (citing Exhibit
24 15F). Plaintiff takes exception to Dr. Holland’s recounting of what Plaintiff had reported to her,
25 including that she continued to work as a realtor. *See id.*; *see also* A.R. 725-26.¹⁴ Other than a

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27 ¹⁴ Plaintiff also disputes that she told Dr. Holland that she was close to graduating from the
28 College of Southern Nevada and was on the dean’s list there. *See* Mot. at 17. Plaintiff did not
identify any aspect of the ALJ’s decision relying on those facts, however, so any alleged
inaccuracy in that aspect of Dr. Holland’s report is immaterial.

1 bald assertion of error, Plaintiff does not articulate a basis for this Court to rule that the ALJ erred
 2 in relying on Dr. Holland’s representations—reflected in the medical record—as to what Plaintiff
 3 had conveyed to her. Moreover and importantly, Plaintiff’s own testimony and earnings records
 4 show that she was in fact working as a realtor after the alleged onset date. *See, e.g.*, A.R. 352-53
 5 (Plaintiff testifying to the ALJ that in “December 2015, I sold a house”); *see also* Mot. at 3
 6 (acknowledging that Plaintiff had sold several houses after her alleged onset date). Other parts of
 7 the record similarly evidence that Plaintiff was working as a realtor after the alleged onset date.
 8 *See, e.g.*, A.R. 714 (Dr. Lagstein report dated May 4, 2015, indicating that Plaintiff “works as a
 9 realtor and is still employed”). There was no error in the ALJ citing Dr. Holland’s opinion for the
 10 undisputed proposition that Plaintiff was working as a realtor after the alleged onset date.

11 4. Hillary Weiss

12 Plaintiff next argues that the ALJ erred in giving significant weight to the opinion of
 13 psychiatric consultant Hilary Weiss, Ph.D. that Plaintiff does not have severe mental impairments.
 14 A.R. 49. The ALJ assigned that weight upon finding that Dr. Weiss’s opinion was consistent with
 15 the fact that Plaintiff obtained minimal treatment for mental impairment and her actual ability to
 16 function, as demonstrated by her daily activities. *See id.* As discussed above, those findings are
 17 supported by substantial evidence and are legally proper factors for an ALJ to consider.

18 Plaintiff instead argues that the ALJ erred in giving Dr. Weiss’ opinion significant weight
 19 because she was not qualified to opine on Plaintiff’s physical conditions and her discussion of
 20 those conditions is inconsistent with other aspects of the record. *See* Mot. at 17. This argument is
 21 inapposite here given that the ALJ relied only on Dr. Weiss’ conclusion that Plaintiff did not suffer
 22 severe mental impairment. *See* A.R. 49.¹⁵

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 27 ¹⁵ This argument is not entirely clear. To the extent Plaintiff is challenging Dr. Weiss’
 28 recitation of daily activities, including working as a realtor and homeschooling her children, there
 is no error in identifying those daily activities as Plaintiff herself attested to doing both. *See, e.g.*,
 A.R. 352-53, 485, 488.

1 **IV. CONCLUSION**

2 Based on the forgoing, the undersigned hereby **RECOMMENDS** that Plaintiff's Motion
3 for Reversal and/or Remand (Docket No. 35) be **DENIED** and that the Commissioner's Cross-
4 Motion to Affirm (Docket No. 36) be **GRANTED**.

5 Dated: February 3, 2020

6 
7 Nancy J. Koppe
United States Magistrate Judge
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9 **NOTICE**

10 This report and recommendation is submitted to the United States District Judge assigned
11 to this case pursuant to 28 U.S.C. § 636(b)(1). A party who objects to this report and
12 recommendation must file a written objection supported by points and authorities within fourteen
13 days of being served with this report and recommendation. Local Rule IB 3-2(a). Failure to file
14 a timely objection may waive the right to appeal the district court's order. *Martinez v. Ylst*, 951
15 F.2d 1153, 1157 (9th Cir. 1991).
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